



# LACDA

Los Angeles County Development Authority

**Substantial Amendment to the 2021 Annual Action Plan to  
Incorporate the HOME Investment Partnerships Program  
American Rescue Plan**

**Proposed HOME-ARP Allocation Plan**

**December 14, 2022**

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## Consultation

Prior to developing its HOME Investment Partnerships American Rescue Plan Program (HOME-ARP) Allocation Plan, the Los Angeles County Development Authority (LACDA) consulted with various community stakeholders throughout Los Angeles County, such as Community-Based Organizations (CBOs), the LACDA's own Public Housing Agency (PHA), the Los Angeles County Continuum of Care (CoC), and other Los Angeles County Departments. The LACDA's consulting partners all serve its jurisdiction's geographic area and provides services to HOME-ARP's qualifying populations, which consist of:

- i. Individuals and families experiencing homelessness;
- ii. Individuals and families at risk of homelessness;
- iii. Individuals and families fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking;
- iv. Individuals and families in other populations where providing supportive services or assistance would prevent the family's homelessness or would serve those with the greatest risk of housing instability; and
- v. Veterans and families that include a veteran family member that meet one of the preceding criteria.

The LACDA plans to partner with both public and private organizations to assist qualifying populations. During the consultation process, the LACDA addressed how it would construct its HOME-ARP Allocation Plan, while remaining compliant with laws and regulations regarding fair housing, civil rights, and the needs of persons limited by a disability.

## Summary of Consultation Process

Starting in March of 2022, the LACDA hosted consultation sessions with its community stakeholders to identify funding gaps that can be filled using its \$32 million HOME-ARP funding allocation. LACDA staff prepared an outreach list of the community stakeholders, starting with the Los Angeles County CoC, who services the LACDA's jurisdiction's geographic area. Also added to the list were homeless and domestic violence service providers, people with lived experience of domestic violence and homelessness, Veterans' groups, Veterans with lived experience of homelessness, and public agencies who provide services to HOME-ARP's qualifying populations.

As required by HOME-ARP, the LACDA reached out to its community stakeholders to discuss the best uses for its \$32 million allocation. The LACDA conducted meetings, virtual consultation sessions, and administered a survey in order to solicit input from HOME-ARP stakeholders. A slidedeck was developed to provide participants with an overview of HOME-ARP priorities and included questions to prompt discussion. A survey was developed and distributed to solicit input and help staff identify existing resources and gaps. Below is a summary of the feedback the LACDA received through its virtual consultation sessions, meetings, and survey.

## Consultation Sessions, Virtual Meetings, and Survey

The information in this section details the feedback received by the LACDA's community stakeholders during the LACDA's HOME-ARP consultation sessions, virtual meetings and survey during the development of the LACDA's HOME-ARP Allocation Plan.

Meeting #1	
<b>Agency(ies) Consulted:</b>	Los Angeles Homeless Services Authority (LAHSA)
<b>Type of Agency/ Organization:</b>	Continuum of Care
<b>Method of Consultation:</b>	Meeting
<b>Feedback:</b>	<p>LAHSA expressed interest in the LACDA using HOME-ARP funding to expand on the following:</p> <ul style="list-style-type: none"> <li>• Unit acquisition strategies (RPSS Model, Scattered-site master leasing model)</li> <li>• Services to accompany rental subsidies</li> <li>• Homelessness prevention</li> </ul>

Meeting #2	
<b>Agency(ies) Consulted:</b>	LACDA Housing Assistance Division's Emergency Housing Voucher (EHV) Program
<b>Type of Agency/ Organization:</b>	Public Housing Agency
<b>Method of Consultation:</b>	Consultation session (virtual) and survey
<b>Feedback:</b>	<p>The EHV Program has the same qualifying population as HOME-ARP. The EHV Program expressed that the highest demand for those who experience chronic homelessness, or are at risk of homelessness. It was also communicated that there are an insufficient number of shelter bed to accommodate the demand.</p>

Meeting #3	
<b>Agency(ies) Consulted:</b>	City of Monterey Park
<b>Type of Agency/ Organization:</b>	City Government
<b>Method of Consultation:</b>	Consultation session (virtual) and survey
<b>Feedback:</b>	<p>The City of Monterey Park indicated that the priority for their HOME-ARP funding will be directed toward street homeless committing crimes or otherwise nuisance. The City of Monterey Park will prioritize funding emergency shelters and supportive services for this population in coordination with the City of Monterey Park Police Department.</p>

Meeting #4	
<b>Agency(ies) Consulted:</b>	Cities Highlights and Training
<b>Type of Agency/ Organization:</b>	Cities
<b>Method of Consultation:</b>	Consultation session (virtual) and survey
<b>Feedback:</b>	<p>This group expressed concerns over the looming evictions crisis once COVID-19 eviction protections have ended. Prioritizing homeless prevention efforts such as rental assistance are needed. Street homelessness is an endemic problem across cities with too few shelter beds. Funding contributions needed toward efforts underway regarding veteran housing and constructing affordable housing.</p>

Meeting #5	
<b>Agency(ies) Consulted:</b>	Domestic Violence-Homeless Service Coalition: <ul style="list-style-type: none"> <li>➤ Downtown Women's Center,</li> <li>➤ Rainbow Services,</li> <li>➤ Los Angeles Homeless Services Authority,</li> <li>➤ Community Legal Aid SoCal,</li> <li>➤ CHS Speak-up,</li> <li>➤ Los Angeles County Domestic Violence Council, and</li> <li>➤ The Office of Los Angeles County 5th District Supervisor Sheila Kuehl</li> </ul>
<b>Type of Agency/ Organization:</b>	Nonprofits, Continuum of Care, People with Lived Experience of Domestic Violence and Homelessness, Government Official
<b>Method of Consultation:</b>	Consultation session (virtual) and survey
<b>Feedback:</b>	<p>This coalition expressed the need for more emergency shelters that are safe and welcoming for those fleeing domestic violence. Interim housing needed or else survivors may return to abusers for housing.</p> <p>Hotel vouchers are an expensive burden for housing providers and may not be a sustainable alternative.</p>

Meeting #6	
<b>Agency(ies) Consulted:</b>	Los Angeles County Human Trafficking Program
<b>Type of Agency/ Organization:</b>	County Public Defender, Nonprofit human trafficking service providers
<b>Method of Consultation:</b>	Consultation session (virtual) and survey
<b>Feedback:</b>	<p>This group expressed the need for a master leasing program, where single family houses or small multi-unit facilities would be used to housing victims of human trafficking, and allow for safety and efficient support service delivery.</p> <p>Nonprofits are providing supportive services but there are very few emergency housing support programs that can accommodate families and provide the level of safety needed for this vulnerable population.</p>

Meeting #7	
<b>Agency(ies) Consulted:</b>	LACDA Housing Investment and Financing (HIF) Division
<b>Type of Agency/ Organization:</b>	Public Housing Agency
<b>Method of Consultation:</b>	Meeting
<b>Feedback:</b>	The LACDA's HIF Division expressed the need for more supportive services for the affordable housing units to be constructed and existing Permanent Supportive Housing facilities for veterans, families, and those experiencing chronic homelessness

Meeting #8	
<b>Agency(ies) Consulted:</b>	LACDA Permanent Local Housing Allocation (PLHA)
<b>Type of Agency/ Organization:</b>	Public Housing Agency
<b>Method of Consultation:</b>	Meeting
<b>Feedback:</b>	Currently, the primary use of PLHA funds by cities is to prevent evictions. Due to changes in the manner in which PLHA funds can be used moving forward, future funding will prioritize purchasing/ developing non-congregate shelter units.

Meeting #9	
<b>Agency(ies) Consulted:</b>	Los Angeles County Homeless Initiative
<b>Type of Agency/ Organization:</b>	Public Agency
<b>Method of Consultation:</b>	Meeting
<b>Feedback:</b>	<p>The Los Angeles County Homeless Initiative expressed a need for the following:</p> <ul style="list-style-type: none"> <li>• Supportive services for Permanent Supportive Housing sites and for those receiving Emergency Housing Vouchers. And,</li> <li>• Operating costs for Project Home Key sites that are not receiving HOME funds.</li> </ul>

Meeting #10	
<b>Agency(ies) Consulted:</b>	Project New Hope
<b>Type of Agency/ Organization:</b>	Homeless Services Provider
<b>Method of Consultation:</b>	Meeting
<b>Feedback:</b>	Project New Hope expressed the need for supportive services for PSH facilities for those experiencing homelessness, at risk of homelessness, HIV/AIDS, seniors, and others for whom supportive services would prevent homelessness or serve those with the greatest risk of housing instability.

Meeting #11	
<b>Agency(ies) Consulted:</b>	Southern California Association of Nonprofit Public Housing
<b>Type of Agency/ Organization:</b>	Nonprofits
<b>Method of Consultation:</b>	Meeting
<b>Feedback:</b>	This group was interesting in knowing where will HOME-ARP funds be utilized, and expressed a need for more affordable housing and Housing Vouchers across Los Angeles County

Meeting #12	
<b>Agency(ies) Consulted:</b>	Disability Rights California, Legal Aid Foundation of Los Angeles, Coalition for Housing Accessibility, Needs, Choices and Equality Inc.
<b>Type of Agency/ Organization:</b>	Disability Rights and Fair Housing Nonprofits
<b>Method of Consultation:</b>	Consultation session (virtual) and survey
<b>Feedback:</b>	<p>This group of disability rights and fair housing nonprofits expressed that the developmentally disabled population is underserved. This group expressed a need for the following:</p> <ul style="list-style-type: none"> <li>• Permanent housing to support developmentally disabled population.</li> <li>• Funding for home modifications like doors widened, access needs, cabinets that are lower, etc.</li> <li>• Greater need for people limited by a disability who are at risk of homelessness. Specifically, the population who have cooccurring disabilities need housing</li> <li>• Smaller nonprofits and organizations that want to fill gaps and services for the disabled.</li> <li>• More home modification resources for tenants who rent in the private housing market.</li> <li>• Housing navigation services that focus on accessible housing for people limited by a disability.</li> </ul>

Meeting #13	
<b>Agency(ies) Consulted:</b>	Century Housing, Volunteers of America, Salvation Army, U.S. Veterans Affairs, Veterans with Lived Experience of Homelessness
<b>Type of Agency/ Organization:</b>	Public Agency, Nonprofits, and Veterans with Lived Experience of Homelessness
<b>Method of Consultation:</b>	Survey
<b>Feedback:</b>	See attached survey results

Meeting #14	
<b>Agency(ies) Consulted:</b>	First 5 LA, Los Angeles County Department for Health Services- Housing For Health, Corporation for Supportive Housing, Supportive Housing Alliance, Shelter Partnership
<b>Type of Agency/ Organization:</b>	Nonprofits with homeless and housing supportive services experience
<b>Method of Consultation:</b>	Consultation session (virtual) and survey
<b>Feedback:</b>	<p>This group of nonprofits and supportive services providers would like to see HOME-ARP funding used to:</p> <ul style="list-style-type: none"> <li>• Create a program with a broad approach, versus only addressing targeted population.</li> <li>• Increase funding for resident staffing services</li> <li>• Provide funding support for housing navigators</li> <li>• Help keep the production (housing) pipeline going to house populations not well served</li> </ul>

Meeting #15	
<b>Agency(ies) Consulted:</b>	LA County Department of Aging and Community Services, United Way of Greater Los Angeles, Los Angeles Homeless Services Authority
<b>Type of Agency/ Organization:</b>	Public Agency, Continuum of Care, Nonprofit.
<b>Method of Consultation:</b>	Meeting
<b>Feedback:</b>	<p>This group of public agencies, the Continuum of Care and nonprofits would like to see HOME-ARP funding used to:</p> <ul style="list-style-type: none"> <li>• Place a greater focus on health versus homeless activities;</li> <li>• Address older person needs with day-to-day activities;</li> <li>• Help address older person homelessness by providing; unrestricted funding;</li> <li>• Help address inflation related matters which can lead to the loss of a home for an older person;</li> <li>• Greater assistance for older persons recently released from a hospital or care facility; and</li> <li>• Create a system to better link older persons with supportive services and housing support</li> </ul>

Meeting #16	
<b>Agency(ies) Consulted:</b>	Department of Health Services (DHS): Homeless Prevention Unit
<b>Type of Agency/ Organization:</b>	Public Agency
<b>Method of Consultation:</b>	Meeting
<b>Feedback:</b>	DHS' Homeless Prevention Unit expressed concerns over the gaps in service providers being ability to connect clients with Section 8 vouchers. As part of their homeless prevention efforts, caseworkers are able to provide some concrete supportive services, but funding caps limit their ability to provide sufficient support services to the qualifying populations.

Meeting #17	
<b>Agency(ies) Consulted:</b>	Pietro Rosetti of FVO Solutions
<b>Type of Agency/ Organization:</b>	Nonprofit
<b>Method of Consultation:</b>	Meeting
<b>Feedback:</b>	<p>Pietro Rosetti expressed concern that Regional Centers assisting individuals limited by a developmental disability only provide supportive services. This population still lacks access to affordable housing. The Workforce Intervention and Opportunity Act of 2014 (WIOA) led to group homes for people limited by a developmental disability having to reduce their occupancy limits, in favor of stricter privacy needs for residents. Pietro Rosetti would like for HOME-ARP funding to be used to create more WIOA compliant group homes and provide services for people limited by a developmental disability who reside in group homes.</p>



## LACDA HOME-ARP Consultation Survey

Following each of the LACDA's consultation sessions with local stakeholders who provide goods and services to HOME-ARP's qualifying populations, the LACDA invited each stakeholder to participate in its HOME-ARP survey. The LACDA also emailed a link to the survey to people and groups who were unavailable to meet with the LACDA. The HOME-ARP survey asked a series of questions in order to solicit feedback from each respondent as to which qualifying population needs the most assistance, and which activities eligible for HOME-ARP funding should the LACDA prioritize. The LACDA received a total of 85 responses to its HOME-ARP survey.

Below are the results of the LACDA's HOME-ARP survey, which was active from March 7, 2022, through September 12, 2022.

### Question 1. - I am and/or I represent a:

Answer Choices	Responses	
Native American Tribal Nation or tribal-affiliated organization	0	0.00%
Person Experiencing Homeless or with Lived Experience of Homelessness/Severe Housing Insecurity	7	8.24%
Continuum of Care Administrative Entity	0	0.00%
Homelessness Services Provider	16	18.82%
Domestic Violence Services Provider	4	4.71%
Justice Involved/Re-Entry Services Organization	0	0.00%
Veteran or Veteran(s) Group	4	4.71%
Public Housing Developer	24	28.24%
City or County Staff	9	10.59%
Consultant	6	7.06%
Member of Public	11	12.94%
Human Trafficking Services Provider	4	4.71%

### Question 2. - Among the following who are eligible for HOME-ARP funding, who currently needs the most help?

Answer Choices	Responses	
People experiencing unsheltered/street homelessness	57	67.06%
People at-risk of experiencing homelessness	55	64.71%
People for whom providing supportive services through HOME-ARP would prevent homelessness	34	40.00%
People fleeing or attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking	30	35.29%
Veterans and families with a veteran that are homeless or at-risk of homelessness	20	23.53%

**Question 3. - Which of these groups face the hardest or most barriers to ending their homelessness?**

Answer Choices	Responses	
Persons with mental health conditions	59	71.08%
Persons with substance abuse disorders	40	48.19%
Persons with disabilities	36	43.37%
Persons justice-involved/reentry	35	42.17%
Families with young children	34	40.96%
Seniors	29	34.94%
LGBTQ+ Individuals	13	15.66%
Other (please list a group)	13	15.66%
Youth	12	14.46%

**Question 4. - Of the activities that are eligible for HOME-ARP funds, what is needed most?**

Answer Choices	Responses	
Acquisition and development of non-congregate shelter	5	5.88%
Supportive services such as homeless prevention, housing counseling and search, short- and medium-term financial assistance, education, job training	17	20.00%
Acquisition, rehab, and development of affordable rental housing and Permanent Supportive Housing	43	50.59%
Rental assistance	15	17.65%
Nonprofit operating and capacity building assistance	5	5.88%

**Question 5. - Please rank the following options: (1 is lowest need to 5 is highest need)**

	1		2		3		4	
Rental assistance for persons experiencing homelessness	11	13.75%	24	30.00%	35	43.75%	10	12.50%
More emergency shelters or beds	31	38.27%	18	22.22%	13	16.05%	19	23.46%
Rental assistance to help prevent people from losing their housing	16	19.51%	26	31.71%	14	17.07%	26	31.71%
More affordable housing units with supportive services	22	27.50%	13	16.25%	17	21.25%	28	35.00%

## **Public Participation**

### **The LACDA's public participation process**

The LACDA engaged the public at various stages throughout the development of its HOME-ARP Allocation Plan. During the consultation period, the LACDA made available its HOME-ARP consultation survey from March 7, 2022, through September 12, 2022. The survey was provided to and completed by individuals who identified themselves as members of the public. These members of the public provided feedback to the LACDA regarding the potential uses of its HOME-ARP funding allocation.

At the conclusion of the LACDA's HOME-ARP consultation period, the LACDA reviewed all comments and feedback received from its community stakeholders and the public, and revised its HOME-ARP Allocation Plan to address the feedback received. Following revisions to the LACDA's HOME-ARP Allocation Plan, the LACDA prepared a PowerPoint presentation detailing its HOME-ARP funding allocation, the range of activities the LACDA plans to fund with its HOME-ARP funding allocation, along with a summary of the results from its community stakeholder consultation period, and its HOME-ARP priority populations.

### **Public Hearing**

The LACDA presented its HOME-ARP funding allocation plans before the Los Angeles County Community Services Cluster Meeting, on September 28, 2022, at 3:00pm. The Los Angeles County Chief Executive Office posted the meeting agenda 6 days in advance on September 22, 2022, and provided the public with an advance viewing of the LACDA's HOME-ARP presentation the morning of the meeting. The Los Angeles County Community Cluster meetings are subjected to the Brown Act contained in the Government Code at § 54950 et seq., and establishes rules designed to ensure that actions and deliberations of commissions, boards, councils, and other public bodies of local agencies are taken openly and with public access and input. The Los Angeles County Community Services Cluster meeting provided two minutes of public comment time per speaker to address the topics discussed at the meeting.

**Public comment period: start date - Click or tap to enter a date. end date - Click or tap to enter a date.**

**The LACDA has not completed a public comment period for its HOME-ARP Allocation Plan.**

### **LACDA's efforts to broaden public participation**

To obtain additional public input on the LACDA's HOME-ARP Allocation Plan, the LACDA reviewed prior years public comments on similar topics discussed in resident Advisory Board meetings held during the formulation of the LACDA's Annual Plan for its Public Housing Agency. The LACDA reached out to the members of the public who submitted public comments related to HOME-ARP's qualifying populations to discuss their comments and solicit feedback on if the LACDA's HOME-ARP Allocation Plan may be able to address their needs.

### **Summary of the comments and recommendations received by the LACDA through**

**its public participation process (This section will not be complete until the LACDA completes its public comment period).**

During the public participation process, there was some concern of the LACDA prioritizing HOME-ARP assistance to people limited by a developmental disability. It was brought to the LACDA's attention that this practice will violate both Federal and State discrimination laws and needs to be addressed.

The LACDA addressed this comment by broadening the scope of its priority population to include the disabled.

***Summarize any comments or recommendations not accepted and state the reasons why:***  
*(This section will not be complete until the LACDA completes its public comment period).*

# Needs Assessment and Gaps Analysis

## LACDA Gaps Analysis.

Using publicly available information found in the Los Angeles Homeless Services Authority's (LAHSA) 2022 Point-In-Time (PIT) count and Housing Inventory Count (HIC), along with data obtained from the U.S. Department of Housing and Urban Development's 2014-2018 Comprehensive Housing Affordability Strategy (CHAS), the LACDA evaluated the size and demographic composition of qualifying populations within its jurisdiction to assess the unmet needs of those populations. In addition, the LACDA also identified gaps within its current shelter and housing inventory and service delivery system. The data used by the LACDA was the most up to date data available for HOME-ARP's qualifying populations and their need for additional housing, shelter, or services during the formation of the LACDA's HOME-ARP Allocation Plan. The table below details the LACDA jurisdiction's total homeless housing inventory, population of people experiencing homelessness and the gaps between the two.

Homelessness and Shelter Gaps Analysis													
	Current Inventory					Homeless Population				Gaps Analysis			
	Family		Adults Only		Vets	Family HH (at least 1 child)	Adult HH (w/o child)	Vets	Victims of DV	Family		Adults Only	
	# of Beds	# of Units	# of Beds	# of Units	# of Beds					# of Beds	# of Units	# of Beds	# of Units
Emergency Shelter	#	2,821	#	11,581	112								
Transitional Housing	#	532	#	2,521	813								
Permanent Supportive Housing	#	1,906	#	17,694	6,430								
Other Permanent Housing	#	276	#	1,782	0								
Sheltered Homeless						3,068	8,118	877	741				
Unsheltered Homeless						839	43,103	2,804	3,143				
Totals		5,535		33,578		3,907	51,221	3,681	3,884				
Current Gaps										#	+1,628	#	-17,643

**Data Sources:** 1. 2022 LAHSA Point in Time Count (PIT); 2. 2022 LAHSA Inventory Count (HIC).

## LACDA Housing Needs Inventory and Gaps Analysis Table

Non-Homeless			
	Current Inventory	Level of Need	Gaps Analysis
	# of Units	# of Households	# of Households
Total Rental Units	1,791,480		
Rental Units Affordable to HH at 30% AMI (At-Risk of Homelessness)	958,955		
Rental Units Affordable to HH at 50% AMI (Other Populations)	515,385		
0%-30% AMI Renter HH w/ 1 or more severe housing problems (At-Risk of Homelessness)		393,815	
30%-50% AMI Renter HH w/ 1 or more severe housing problems (Other Populations)		290,215	
<b>Current Gaps</b>			790,310

**Data Source:** 1. 2014-2018 Comprehensive Housing Affordability Strategy (CHAS)

**Below is a summary of the size and demographic composition of qualifying populations within the Los Angeles County CoC:**

### 1. Homeless, as defined in section 103(a) of the McKinney-Vento Homeless Assistance Act

During LAHSA's 2022 Los Angeles County Continuum of Care PIT homeless count, conducted from February 22, 2022, through February 24, 2022, LAHSA reported a total of 65,111 persons experiencing homelessness on a given night. Los Angeles County's homeless population is diverse, consisting of families, single adults, unaccompanied minors, and crosses many racial and ethnic backgrounds.

Individuals				
Population	Sheltered		Unsheltered	
Unaccompanied Minors (under age 18)	116	1.16%	3	0.01%
Transitional Aged Youth (ages 18-24)	939	9.37%	984	2.21%
Adults (ages 25 and above)	8,970	89.48%	43,457	97.78%
<b>Total</b>	<b>10,025</b>	<b>100%</b>	<b>44,444</b>	<b>100%</b>

**Data Source:** 1. 2022 LAHSA Point in Time Count (PIT)

Families (All Members)				
Population	Sheltered		Unsheltered	
Children (Under 18 years old)	5,451	59.20%	776	54.11%
Adults (Over 18 years old)	3,757	40.80%	658	45.89%
<b>Total</b>	<b>9,208</b>	<b>100%</b>	<b>1,434</b>	<b>100%</b>

**Data Source:** 1. 2022 LAHSA Point in Time Count (PIT)

Race/Ethnicity				
	Sheltered			Unsheltered
American Indian/Alaska Native	75	0.39%		535 1.17%
Asian	200	1.04%		398 0.87%
Black/African American	8,315	43.23%		11,209 24.43%
Hispanic/Latino	7,668	39.87%		21,270 46.36%
Native Hawaiian/Other Pacific Islander	77	0.40%		65 0.14%
White	2,574	13.38%		11,088 24.17%
Mixed or Multiple Races	324	1.68%		1,313 2.86%
<b>Total</b>	<b>19233</b>	<b>100%</b>		<b>45878 100.00%</b>

**Data Source:** 1. 2022 LAHSA Point in Time Count (PIT)

Gender				
	Sheltered			Unsheltered
Male (includes transgender)	9,713	50.50%		33,499 73.02%
Female (includes transgender)	9,426	49.01%		11,719 25.54%
Gender Non-Binary (includes transgender)	88	0.46%		536 1.17%
Questioning (includes transgender)	6	0.03%		124 0.27%
<b>Total</b>	<b>19,233</b>	<b>100%</b>		<b>45,878 100%</b>

**Data Source:** 1. 2022 LAHSA Point in Time Count (PIT)

Age				
	Sheltered			Unsheltered
Under 18	5,567	28.95%		779 1.70%
18 - 24	1,747	9.08%		1,039 2.26%
25 - 29	1,697	8.82%		3,867 8.43%
30 - 39	3,414	17.75%		12,118 26.41%
40 - 49	2,341	12.17%		10,610 23.13%
50 - 54	1,223	6.36%		5,584 12.17%
55 - 59	1,145	5.95%		4,990 10.88%
60 - 61	479	2.49%		1,812 3.95%
62 - 64	554	2.88%		1,901 4.14%
65 - 69	637	3.31%		1,939 4.23%
70 - 79	388	2.02%		1,028 2.24%
80 and Over	41	0.21%		211 0.46%
<b>Total</b>	<b>19,233</b>	<b>100.00%</b>		<b>45,878 100.00%</b>

**Data Source:** 1. 2022 LAHSA Point in Time Count (PIT)

**2. At-risk of homelessness, as defined in section 401(1) of the McKinney-Vento Homeless Assistance Act.**

“At-risk” of homelessness is a broad population, many who cannot be quantified with existing data sources. Since this population is only at risk of homelessness, many have not appeared on the radar of Los Angeles County’s network of social service agencies, CBOs, faith-based organizations, or PHAs in order to have a determination made on whether the family meets the requirements listed in subsection (C) of 42 USC § 11360(1). The data the LACDA utilized for this population is based on the population identified in the 2014-2018 CHAS completed for Los Angeles County. The CHAS identified the number of families who have incomes below 30% of the area median income (AMI) and are likely to not have sufficient resources immediately available to attain housing stability.

Based on the 2014-2018 CHAS, Los Angeles County has a total of 600,340 households (471,000 renters and 129,340 owners) who earn less than 30% of the AMI. Of this population, 493,090 households (82%) have one or more of the four housing problems monitored in CHAS, with the four housing problems consisting of families who live in a home that; lacks a complete kitchen, lacks complete plumbing, the unit is overcrowded, or the family is rent burdened, paying more than 30% of their income on their rent or mortgage.

**3. Fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking.**

Based on LAHSA’s 2022 PIT homeless count, Los Angeles County identified 3,884 individuals who disclosed that they are homeless due to fleeing domestic and/or intimate partner violence.

Population	Sheltered	Unsheltered
Homeless Due to Fleeing Domestic Violence or Intimate Partner Violence	1,087	2,721

**Data Source:** 1. 2022 LAHSA Point in Time Count (PIT)

While there is limited data readily available regarding victims of human trafficking, LAHSA has estimated that 1 out of every 10 people experiencing homelessness have been a victim of human trafficking. For minors, LAHSA estimates that 1 out of every 5 minors experiencing homelessness have been a victim of human trafficking. Using LAHSA’s estimations and its 2022 PIT count, Los Angeles County’s CoC has more than 6,500 victims of human trafficking.

**4. In other populations where providing supportive services or assistance under section 212(a) of the Act (42 U.S.C. 12742(a)) would prevent the family’s homelessness or would serve those with the greatest risk of housing instability.**

Based on LAHSA’s 2022 PIT homeless count, the population of people experiencing homelessness in Los Angeles County is very diverse, with many subpopulations that do not receive the level of attention, support, or services as other populations. In 2022, on any given night, 6,699 people experiencing homelessness fall into the category of advanced age. This is a population who experiences homelessness, and has a minimum age of 62.



Population	Sheltered	Unsheltered
People Experiencing Homelessness over the age of 62	1,620	5,079

**Data Source:** 1. 2022 LAHSA Point in Time Count (PIT)

Another underserved population in Los Angeles County are adults impacted by a health or disability impairment. In 2022, there were 36,672 persons experiencing homelessness on any given night who were impacted by a serious health condition or disability.

Health and Disability			
Population	Sheltered		Unsheltered
Substance Use Disorder	1,545		13,807
HIV/AIDS	281		1,056
Serious Mental Illness	3,489		10,578
Developmental Disability	2,295		3,621
Physical Disability	2,718		9,393
<b>Total</b>	<b>7,610</b>		<b>29,062</b>

**Data Source:** 1. 2022 LAHSA Point in Time Count (PIT)

**5. Veterans and families that include a veteran family member that meet one of the preceding criteria.**

Los Angeles County has a sizable population of veterans experiencing homelessness. Based on LAHSA's PIT homeless count in 2022, on any given night, 3,456 veterans experience homelessness.

Population	Sheltered	Unsheltered
Veterans who are individuals	722	2,696
Veterans in families	13	25
<b>Totals</b>	<b>735</b>	<b>2,721</b>

**Data Source:** 1. 2022 LAHSA Point in Time Count (PIT)

**Los Angeles County CoC's housing and service needs for qualifying populations.**

According to various reports released by the Los Angeles County Homeless Initiative and the California Housing Partnership, Los Angeles County has a shortfall of over 500,000 affordable housing units. This level of affordable housing shortfall negatively impacts all HOME-ARP qualifying populations. Los Angeles also has unmet supportive services needs which impacts all qualifying populations. Los Angeles County has a robust social services system, but according to the last CHAS report completed for Los Angeles County, of the County's 3.3 million households, 600,340 (18%) of households have incomes that are below or equal to HUD's threshold for

extremely low income.

Based on feedback the LACDA received through its consultation meetings and surveys with other Los Angeles County agencies, nonprofits, CBOs, legal/advocacy groups, and PHAs, Los Angeles County still has a need for funding to provide more of the following services:

- Case management for supportive services;
- Childcare;
- Housing search and counseling assistance;
- Outpatient health services;
- Coordinated service linkage;
- Legal services;
- Outreach services;
- Meal or grocery assistance;
- Substance abuse treatment services;
- Transportation;
- Landlord-tenant liaison services;
- Services for special populations, like older adults and those limited by a developmental disability; and
- Financial assistance to secure stable housing, such as rental application fees, security and utility deposits, and first and last month's rent.

**Current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, tenant-based rental assistance (TBRA), and affordable and permanent supportive rental housing.**

Los Angeles County currently offers the following resources to assist HOME-ARP's qualifying populations:

1. Congregate and non-congregate shelter units,
2. Supportive Services,
3. Tenant-Based Rental Assistance (TBRA), and
4. Affordable and permanent supportive rental housing

**1. Shelter and Housing Resources**

As of Los Angeles County's Continuum of Care's (CoC) last housing inventory count for people experiencing homelessness, the Los Angeles CoC had 49,243 available units across both its congregated and non-congregated shelters and affordable housing locations.

Los Angeles Continuum of Care				
		Individual Units	Family Units	Totals
Shelter	Emergency Shelter	11,966*	3,060	15,026
	Transitional Housing	2,500	504	3,004
	Safe Haven	432	-	432
Housing	Permanent Supportive Housing	17,840*	1,706	19,546
	Other Permanent Housing	1,087	225	1,312
	Rapid Re-Housing	9,698	225	9,923

**Data Source:** 1. 2022 Housing Inventory Count  
\*Total count includes unaccompanied minor units.

## **2. Supportive Services**

CBOs throughout Los Angeles County offer a range of supportive services, which include:

- Case management supportive services;
- Childcare;
- Housing search and counseling assistance;
- Outpatient health services;
- Coordinated service linkage;
- Legal services;
- Outreach services;
- Meal or grocery assistance;
- Substance abuse treatment services;
- Transportation;
- Landlord-tenant liaison services;
- Services for special populations, like older adults and those limited by a developmental disability; and
- Financial assistance to secure stable housing, such as rental application fees, security and utility deposits, and first and last month's rent.

## **3. Tenant-Based Rental Assistance (TBRA)**

Los Angeles County is home to 19 PHAs who all administer one or more TBRA programs. The LACDA, who services the Unincorporated neighborhoods of Los Angeles County, along with 62 participating cities, administers an Emergency Housing Voucher Program, Housing Choice Voucher Program, Veterans Affairs Supportive Housing TBRA Program, Family Unification Program, Mainstream Voucher Program and Continuum of Care TBRA Program. The LACDA manages an allocation of 29,862 TBRA vouchers/certificates throughout Los Angeles County.

## **4. Affordable and Permanent Supportive Rental Housing**

LACDA currently administers 2,962 affordable public housing units along with 1,575 affordable Project-Based Voucher rental assistance units. The LACDA also administers a Notice of Funding Availability competition for project developers, in exchange for developers allocating a portion of their new or rehabilitated residential rental units for affordable housing. Through this process, the LACDA is creating an additional 21,995 units of affordable housing and permanently supportive housing in the private market.

### **Gaps within the current shelter and housing inventory as well as the service delivery system.**

Results from the 2022 homeless PIT count shows that Los Angeles County's CoC jurisdiction currently has more people experiencing homelessness than it has available housing solutions. Currently, Los Angeles County's CoC jurisdiction has 65,111 people experiencing homelessness on any given night, but only has 49,243 available shelter/housing options available. This leaves a shelter and housing inventory gap of 15,868 units. The gaps in shelter and housing units in Los Angeles County does not include the people at risk of becoming homeless following the PIT count of 2022.

Los Angeles County is not only short on available shelter and housing units to accommodate all the people experiencing homelessness, but Los Angeles County also lacks comprehensive supportive service deliveries to HOME-ARP's qualifying populations. During the LACDA consultation sessions, a request echoed by many agencies was the lack of supportive services, especially for the disabled and people of advanced age. Due to the COVID-19 pandemic, many of the services provided to people of advanced age and the disabled were suspended and are slow to return.

### **Characteristics of housing associated with instability and an increased risk of homelessness.**

At risk of homelessness is not exclusive to extremely low-income (below 30% of AMI) households. In Los Angeles County, many renting households are considered very low-income (30-50% of AMI), low-income (50-80% of AMI), and even households of moderate and above income (80+ of AMI) are also cost burdened or severely cost burdened and are at risk of homelessness.

<b>Household Income</b>	<b>Cost Burdened Greater than 30%</b>	<b>Cost Burdened Greater than 50%</b>
Household Income 30% to 50% of AMI	271,805	132,255
Household Income 50% to 80% of AMI	195,165	42,490
Household Income 80% to 100% of AMI	56,215	7,065
Household Income Greater than 100% of AMI	51,175	3,125
<b>Totals</b>	<b>574,360</b>	<b>184,935</b>

**Data Source:** 1. 2014-2018 Comprehensive Housing Affordability Strategy (CHAS)

Many of these same households also have one of the four severe housing problems.

<b>Household has at least one housing problem</b>	
Household Income 30% to 50% of AMI	290,215
Household Income 50% to 80% of AMI	245,450
Household Income 80% and above of AMI	175,815
<b>Total</b>	<b>711,480</b>

**Data Source:** 1. 2014-2018 Comprehensive Housing Affordability Strategy (CHAS)

## **Priority needs for qualifying populations.**

Below are the priority needs for qualifying populations based on feedback received from community stakeholders during the consultation process.

- Supportive services for affordable housing and Permanent Supportive Housing for the disabled, elderly, victims of human trafficking, and those for whom supportive services would prevent homelessness or serve those with the greatest risk of housing instability. Priority supportive services include but are not limited to:
  - Case management supportive services;
  - Child care;
  - Housing search and counseling assistance;
  - Outpatient health services;
  - Coordinated service linkage;
  - Legal services;
  - Outreach services;
  - Meal or grocery assistance;
  - Substance abuse treatment services;
  - Transportation;
  - Landlord-tenant liaison services;
  - Services for special populations, like older adults and those limited by a developmental disability; and
  - Financial assistance to secure stable housing, such as rental application fees, security and utility deposits, and first and last month's rent.
- Single family houses or small, multi-unit apartment buildings for human-trafficking population
- Operations and capacity-building to develop supportive services and trauma-informed, culturally competent workforce for affordable housing
- Property management and peer safety capacity building for affordable housing

## **How the LACDA identified the level of need, gaps in shelter and housing inventory, along with service delivery systems based on the data presented in the plan.**

The LACDA used both statistical data and stakeholder input to identify the level of need along with gaps in Los Angeles County's shelter/affordable housing inventory and service delivery systems.

In order to determine the gaps in Los Angeles County's shelter/affordable housing inventory, the LACDA first identified its qualifying populations. To determine the qualifying population in Los Angeles County who are homeless, the LACDA utilized data from LAHSA's 2022 PIT homeless count. The PIT homeless count was used to identify individuals and families in Los Angeles County who are experiencing homelessness on any given night.

To determine the qualifying population in Los Angeles County who are at risk of homelessness, the LACDA utilized HUD's latest available Comprehensive Housing Affordability Strategy report.

To determine the qualifying population in Los Angeles County who are fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking, the

LACDA utilized LAHSA's 2022 PIT homeless count.

To determine the qualifying population in Los Angeles County who are a part of other populations where providing supportive services or assistance under section 212(a) of the Act (42 U.S.C. 12742(a)) would prevent the family's homelessness or would serve those with the greatest risk of housing instability, the LACDA utilized LAHSA's 2022 PIT homeless count to identify persons of advanced age (ages 62 and above) along with persons limited by a health condition or disability.

To determine the qualifying population in Los Angeles County who are veterans and families that include a veteran family member that meet one of the preceding criteria, the LACDA utilized LAHSA's 2022 PIT homeless count.

Once the number of individuals in qualifying populations were identified, the LACDA compared the qualifying population totals to the level of available beds and housing units identified in LAHSA's 2022 Housing Inventory count. This provided the LACDA a look at the gaps between the total need, which was based on the total for its qualifying populations, versus the number of units available through LACDA's network of shelters and affordable housing locations.

Once the LACDA determined its gaps in housing, it turned its attention to Los Angeles County's gaps in supportive services. The LACDA conducted consultation meetings and sent surveys to the following organizations and received input on the supportive service gaps, and their recommendations for filling those gaps:

#### **Agency/Org Consulted**

1. Los Angeles Homeless Services Authority
2. Los Angeles County Development Authority
3. California Department of Housing and Community Development
4. City of Monterey Park
5. Domestic Violence-Homeless Service Coalition:
  - Downtown Women's Center
  - Rainbow Services
  - Los Angeles Homeless Services Authority
  - Community Legal Aid SoCal
  - CHS Speak-up
  - The Office of Los Angeles County 5th District Supervisor Sheila Kuehl
6. Los Angeles County Homeless Initiative
7. Project New Hope
8. Disability Rights California
9. Legal Aid Foundation of Los Angeles
10. Coalition for Housing Accessibility, Needs, Choices and Equality, Inc.:
  - Housing Authority of the County of Santa Barbara
  - Tri-Counties Regional Center
  - California Person Centered Advocacy Partnership
  - California Department of Developmental Services
  - California State Council on Developmental Disabilities
  - Santa Barbara Community Housing Corporation
  - Choices

- Peoples' Self-Help Housing
- CDC An
- Housing Authority of the City of Santa Barbara
- 11. Southern California Association of Nonprofit Housing
- 12. Law Offices of Los Angeles County Public Defender
- 13. Amity Foundation
- 14. Project 180
- 15. Los Angeles County Department of Youth Development
- 16. Century Housing
- 17. Volunteers of America
- 18. Salvation Army
- 19. U.S. Department of Veterans Affairs
- 20. First 5 Los Angeles
- 21. Los Angeles County Department of Health Services
- 22. Corporation for Supportive Housing
- 23. A Community of Friends
- 24. Shelter Partnership
- 25. Venice Community Housing Corporation
- 26. Project New Hope
- 27. The United Way
- 28. Los Angeles County Workforce Development Aging & Community Services
- 29. Homeless Policy Research Institute

## HOME-ARP Activities

**The LACDA's method for soliciting applications for funding and/or selecting developers, service providers, subrecipients and/or contractors and whether the LACDA will administer eligible activities directly.**

The LACDA will administer three (3) Notices of Funding Availability. Funded entities will administer eligible activities directly.

### **LACDA HOME-ARP funding planned for each eligible HOME-ARP activity type.**

The following table shows the LACDA's planned funding for Supportive Services, Acquisition and Development of Non- Congregate Shelters, Development of Affordable Rental Housing, Non-Profit Operating Assistance, Non-Profit Capacity Building, and Administrative Costs are within HOME-ARP limits.

#### **Use of HOME-ARP Funding**

	<b>Funding Amount</b>	<b>Percent of the Grant</b>	<b>Statutory Limit</b>
Supportive Services	\$ 14,000,000		
Acquisition and Development of Non-Congregate Shelters	\$ 5,000,000		
Tenant Based Rental Assistance (TBRA)	\$ 0		
Development of Affordable Rental Housing	\$ 5,000,000		
Non-Profit Operating	\$ 1,600,000	5%	5%
Non-Profit Capacity Building	\$ 1,600,000	5%	5%
Administration and Planning	\$ 4,800,000	15%	15%
<b>Total HOME-ARP Allocation</b>	<b>\$ 32,000,000</b>		

**The LACDA's description of how the characteristics of the shelter and housing inventory, service delivery system, and the needs identified in the gaps analysis provided a rationale for the plan to fund eligible activities.**

The shelter and housing inventory gaps analysis, as well as the consultation sessions and the LACDA's HOME-ARP survey assisted the LACDA in understanding the existing resources and exposed the gaps that persist for the qualifying populations in Los Angeles County.

#### Existing Resources

Across Los Angeles County, efforts are underway to acquire and/or build permanent supportive housing, including an estimated 21,995 units while prioritizing supportive services and assistance for those who are homeless, or at risk of homelessness, while also targeting people limited by a mental health condition or substance abuse disorder. The LACDA currently administers various tenant-based rental assistance programs to individuals and families who belong to one of HOME-ARP's qualifying populations. Below is an overview of HOME-ARP's qualifying populations who are eligible for one of the LACDA's tenant-based rental assistance programs.



- a. Persons experiencing homelessness who have been affected by a mental health condition, substance abuse disorder or limited by a disability currently can be assisted with tenant-based rental assistance through:
  - The Los Angeles CoC, if they are chronically homeless;
  - The Mainstream Program, if they are referred by the Department of Health Services, or
  - The Emergency Housing or Traditional Housing Choice Voucher Programs, if referred by the CoC.
- b. Veterans experiencing homelessness can be assisted through the HUD-VASH Program with a referral from the VA Greater Los Angeles Healthcare System, where they will receive tenant-based rental assistance and supportive services.
- c. Persons experiencing homelessness who are a part of the justice-involved/ re-entry (criminal history) population have benefits from criminal background screening changes the LACDA made to the Administrative Plan for its Housing Choice Voucher Program. Many of the discretionary criminal background requirements the LACDA had in place for its rental assistance programs have been scaled back significantly, only leaving criminal background requirements required under federal law. This has allowed this population to be assisted with Housing Choice Vouchers, or Emergency Housing Vouchers with a referral from the LAHSA.
- d. Families with young children and youth who are experiencing homelessness currently can be assisted with Family Unification or Foster Youth to Independence vouchers, with a referral from the Department of Children and Family Services.
- e. Individuals and families fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, or stalking are currently being assisted with tenant-based rental assistance through the CoC, the Housing Choice and Emergency Housing Voucher Program by self-identifying as a victim eligible under the Violence Against Women Act, or by referral from a community stakeholder.

#### Persistent Gaps

Following the results of the LACDA's Consultation survey and consultation sessions, there were three populations discussed by multiple stakeholders who currently are not a part of a local, state or federal program that receives referral preferences from the LACDA through a county agency, and thus, the LACDA plans to prioritize HOME-ARP funding for these three qualifying/subpopulations: Persons of Advanced Age (62+) who are homeless or at-risk of homelessness, Disabled Persons who are homeless or at-risk of homelessness, and Survivors of Human Trafficking.

#### **i. Supportive Services: \$14M**

- Pilot-test case management, housing navigation, and financial assistance
- Case management for Emergency Housing Voucher recipients
- Supportive services for the Permanent Supportive Housing and affordable housing units being developed and existing PSH facilities that have expiring supportive services contracts

- ii. **Acquisition and Development of Non-Congregate Shelters: \$5M**
  - Master lease single family houses or small, multi-unit apartment buildings
- iii. **Development of Affordable Rental Housing: \$5M**
  - Develop small-lot, shared housing models
- iv. **Non-Profit Operating and Non-Profit Capacity Building (\$1.6M+\$1.6M=\$3.2M)**
  - Funding would be utilized by non-profits that develop and/or implement pilot-testing of the case management, housing navigation, and financial assistance for priority populations
  - Operations and capacity building to develop supportive services and a trauma-informed, culturally competent workforce for the Permanent Supportive Housing and affordable units being developed for priority populations.
- v. **Administration and Planning: \$4.8M**
  - LACDA to utilize funds for HOME-ARP project staff and management. Also use funding for “systems change” efforts of revising other program requirements and business planning and practices to collaborate across programs and serve priority populations.

The LACDA plans to keep an open dialogue with many of its community stakeholders in order to develop and implement more HOME-ARP programs for the priority populations within the LACDA’s HOME-ARP jurisdiction.

#### **HOME-ARP Production Housing Goals**

***Estimate the number of affordable rental housing units for qualifying populations that the PJ will produce or support with its HOME-ARP allocation:***

None

***Describe the specific affordable rental housing production goal that the PJ hopes to achieve and describe how it will address the PJ’s priority needs:***

N/A

## Preferences

**The LACDA intends to give preferences to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project by meeting the following HOME-ARP preference criteria:**

- Preferences cannot violate any applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a).
- PJs are not required to describe specific projects to which the preferences will apply.

The LACDA will establish preferences for populations and sub-populations within HOME-ARP's qualifying populations. These preferences will be used to implore additional agencies, local governments, County Departments, and CBOs within the County of Los Angeles to enter into a Memorandum of Understanding (MOU) with the LACDA to assist in developing affordable rental housing, acquiring and developing non-congregate shelters, providing referrals and supportive services to fund assistance programs eligible under each preference within HOME-ARP's qualifying populations.

The LACDA's preferences will prioritize projects and assistance programs to sub-populations within HOME-ARP's qualifying populations. The LACDA will establish preferences for the following:

1. Persons of Advanced Age (62,
2. Persons limited by a disability, and
3. Survivors of Human Trafficking.

The selection of assistance programs and projects under these preferences will also adhere to HOME-ARP's requirement to provide assistance to qualifying populations. Those eligible for an LACDA HOME-ARP preference must also fall into one of the following qualifying populations:

1. Homeless,
2. At-risk of homelessness,
3. Fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking,
4. In other populations where providing supportive services or assistance would prevent the family's homelessness or would serve those with the greatest risk of housing instability, or
5. Veterans and families that include a veteran family member that meet one of the preceding criteria.

The LACDA's preferences will comply with all applicable fair housing, civil rights, and nondiscrimination requirements.

LACDA's Needs Assessment and Gaps Analysis identified unmet needs and gaps in benefits and services received by individuals and families from each of the qualifying populations. The LACDA's HOME-ARP Allocation Plan will include at least one activity or project for each qualifying population,

and preferences will be identified for each activity or project.

The LACDA plans to apply its preferences to the following HOME-ARP activities:

- Projects or activities that target assistance to a qualifying population;
- Project selection processes (e.g., RFP, NOFO, etc.) that apply a preference and ranks projects higher or award bonus points for serving a certain qualifying population or a subpopulation of a qualifying population; and
- Referral programs that prioritize certain qualifying population or subpopulations of a qualifying population.

All qualifying populations will be included in at least one project or activity. The preference for serving persons of advanced age, survivors of human trafficking and people limited by a disability with HOME-ARP funds is not meant to exclude veterans and their families. However, it is anticipated that veterans and their families will have their needs most appropriately addressed through other federal, state, and local resources that offer rental assistance for this population.